



General Assembly

Twelfth Session

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Fourth Committee – Special Political and Decolonization Committee

This group works on special topics. It used to help colonies get independence. By 1990 most colonies were independent. For this reason, it added “Special Political” to its name and began to look at other issues not covered by other committees.

There are 17 non-self-governing-territories. These are areas of the world under the control of a state but not strictly part of that state. Some examples are Bermuda, Western Sahara, and Guam. Every year this group discusses what should happen with these areas.

The “Special Political” part of this group looks at other questions that do not fit in the other committees. They look at issues affecting Palestinian refugees, atomic radiation and how to use space for peace. Also, they discuss the topics of peacekeeping, landmines, and public information. The University for Peace is also on their agenda.

Agenda Item 47 – United Nations Relief and Works Agency for Palestine Refugees in the Near East

Background

The Ottoman Empire controlled a lot of the area in the Middle East before World War I. After the Ottoman Empire was abolished in 1922, France and Britain divided the Middle East into different areas they controlled. One of these areas was called Mandatory Palestine.

Mandatory Palestine had many different groups living in it. The two biggest groups were Arab people (Palestinians) and Jewish people. Both groups wanted to have an independent state. However, neither group could figure out how they would live all together. Both sides wanted a state for their ethnic group. They did agree they did not want Britain to control the area. Britain needed to keep 100 000 soldiers in Mandatory Palestine to keep control. In 1947, Britain decided it did not want to be responsible for Mandatory Palestine anymore. It asked the United Nations to find a solution. British troops would be leaving by 1948.

The question about what to do with Mandatory Palestine went to the United Nations. The UN decided the best thing to do was divide the land into two areas: one for Palestinians and one for Jewish people. Each could become an independent state. This is Resolution 181. The Jewish Agency, which was the leadership of the Jewish people in Mandatory Palestine, accepted the decision. Arab leaders did not accept the decision. A civil war broke out between Jewish groups and Arab groups. The British did not try to stop the fighting. They announced they would be leaving Mandatory Palestine on 14 May 1948.

On 14 May 1948, the state of Israel was declared. On 15 May, Arab states around Israel declared war on Israel. They occupied the areas of Mandatory Palestine that were set aside for Palestinians. They attacked Israel and Israel fought back. After 10 months of fighting, Israel controlled 60% of the land that was supposed to be for an Arab state. The people who escaped the fighting became the first Palestinian refugees. They numbered about 750 000. In 1967, more fighting happened between Israel and its Arab neighbours. This created more refugees.

The United Nations created the *United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA)* to help the refugees. There are refugee camps in Lebanon, Syria, Jordan, the West Bank and the Gaza Strip. Refugee camps are areas of land set aside by governments where refugees can live. They are supposed to be temporary but many of the refugee camps for Palestinians have existed for almost 70 years. Palestinian refugees registered by the UNRWA number 5 million people.

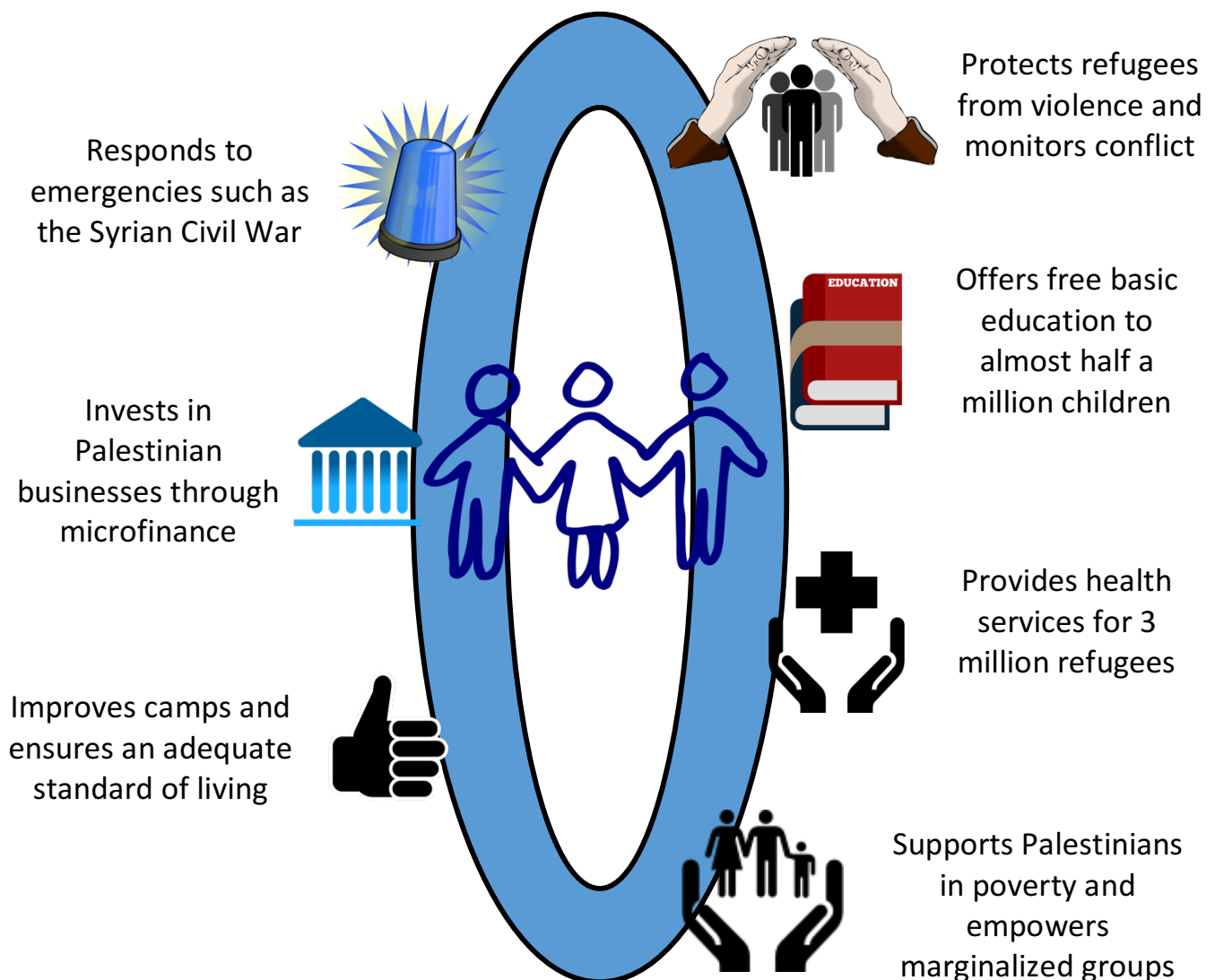
- More than 2 million Palestinian refugees live in the West Bank or the Gaza Strip. These areas are next to the border with Israel and it is common for fighting between Israelis and Palestinians to occur.
- In the West Bank, Palestinian refugees have trouble finding work. 20% are unemployed. They also have trouble moving around freely because of restrictions by the Israeli government.
- 255 000 West Bank Palestinian refugees are food insecure. This means they have trouble getting enough food every day.
- In the Gaza Strip the Israeli military controls what comes in and out of Gaza. This is called a blockade. It has been going on for 11 years.
- The Israeli authorities have destroyed the homes of people involved in terrorist acts or suspected of terrorist acts. There are 6 750 Palestinian families who have had to move.
- In 2000 only 100 000 Gaza Strip Palestinian refugees needed help with food. Now 1 million people rely on food assistance.
- UNRWA needs US \$402 million to help the people of the West Bank and Gaza Strip.
- In 2011, a civil war broke out in Syria. More than half of the 560 000 refugees had to escape the state or have been forced to move out of their homes.
- Thousands of refugees and 18 UNRWA workers have been killed. Another 25 workers are missing. This is all because of the Syrian Civil War.
- Palestinian refugees living in Lebanon are 10% of the population. There were 16 camps in Lebanon but 3 were destroyed during the Lebanese Civil War. Another had to be evacuated.
- The Syrian Civil War has increased the numbers in Lebanese camps because people come escaping the violence. Unfortunately, this puts a lot of pressure on the camps which already have a lot of problems.
- Poverty, over-crowdedness, poor housing and few jobs are all problems in Lebanese refugee camps.
- Two million Palestinian refugees live in Jordan. They make up 20% of the population. The government of Jordan gave most of the refugees Jordanian citizenship. This is very positive because it means the refugees have a national identity. They can have a passport and have rights under the law.
- Ten thousand Palestinian refugees from Syria came to Jordan for help. UNRWA is trying to help these people as well.

The goal for refugee programs is to protect people until they can return home. Unfortunately, the conflict between Israel and the Palestinian Territories is probably not going to end anytime soon. Therefore, UNRWA focuses on the human development of Palestinian refugees. The following four goals are the focus of UNRWA:

- ◆ Acquire knowledge and skills
- ◆ Lead long and healthy lives
- ◆ Achieve decent standards of living
- ◆ Enjoy human rights to the fullest possible extent

How can UNRWA reach these goals? How can states work together to make these goals a reality?

What Does the UNRWA Do?



Guiding Questions

1. UNRWA is mostly funded through voluntary contributions. Go to the UNRWA government page and find out if your state supports this organization: <https://www.unrwa.org/our-partners/government-partners> . Why do you think your state does or does not support this organization?
2. Research the problem of statelessness. This is a problem that many Palestinians have to deal with. How does it make life more difficult? What are the negative consequences of being a stateless person?
3. Look at the graphic on page 3. What other programs do you think could be started in order to help Palestinian people?
4. Why do you think “*enjoy human rights to the fullest possible extent*” is one of the goals of the UNRWA? What exactly does this mean in the context of Palestinian refugees? How might UNRWA support this goal?
5. Does your state have a large refugee population? How does this affect your state?
6. Refugees face a lot of discrimination because they often do not have a national identity. There is no official government willing to protect their rights. What can be done to reduce discrimination against refugees?
7. Marginalized groups are more at risk in refugee camps. Marginalized groups include women, children, youth, elderly, persons with disabilities, and people from the LGBTIQ community. How can these people be supported? Why might they need special supports in a refugee situation?
8. Does the problem exist in your community?
9. How does being a delegate from a different state help you understand this problem in your community?
10. How do the choices you make in your life help resolve this problem?

Resources

Title	Hyperlink	How is it helpful?
<i>United Nations Relief and Works Agency</i>	https://www.unrwa.org/	Official website for the UNRWA
<i>Crisis Guide: The Israeli-Palestinian Conflict</i>	http://www.cfr.org/publication/13850	Council on Foreign Relations website with a very good overview of the Israeli-Palestinian conflict
<i>Fact Sheet: Occupied Palestinian Territory Emergency Appeal 2017</i>	https://www.unrwa.org/sites/default/files/content/resources/2017_opt_ea_fact_sheet.pdf	A fact sheet from UNRWA about the problems facing Palestinian refugees in the Palestinian Territory.
<i>Fact Sheet: Syria Regional Crisis Response Emergency Appeal 2017</i>	https://www.unrwa.org/sites/default/files/content/resources/2017_syria_ea_fact_sheet.pdf	A fact sheet from UNRWA about the problems facing Palestinian refugees in Syria.
<i>Roads to Refuge</i>	http://www.roads-to-refuge.com.au/index.html	An Australian website that has a lot of general information about refugees.
<i>Against All Odds</i>	http://www.playagainstallodds.com/	A flash game where the player takes on the role of a refugee.
<i>The 7 Biggest Challenges Facing Refugees and Immigrants in the US</i>	https://www.globalcitizen.org/en/content/the-7-biggest-challenges-facing-refugees-and-immig/	Article about some of the difficulties refugees face every day.
<i>Ending Statelessness</i>	http://www.unhcr.org/stateless-people.html	UNHCR website that discusses the problems of statelessness.
<i>Palestinian Syrians: Twice Refugees</i>	http://www.aljazeera.com/indepth/features/2016/03/palestinian-syrians-refugees-160321055107834.html	Al Jazeera article about the difficulties of being a Palestinian Syrian refugee.



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Agenda item 49

Resolution adopted by the General Assembly on 6 December 2016

[on the report of the Special Political and Decolonization Committee
(Fourth Committee) (A/71/493)]

71/91. Assistance to Palestine refugees

The General Assembly,

Recalling its resolution 194 (III) of 11 December 1948 and all its subsequent resolutions on the question, including resolution 70/83 of 9 December 2015,

Recalling also its resolution 302 (IV) of 8 December 1949, by which, inter alia, it established the United Nations Relief and Works Agency for Palestine Refugees in the Near East,

Recalling further the relevant resolutions of the Security Council,

Aware of the fact that, for more than six decades, the Palestine refugees have suffered from the loss of their homes, lands and means of livelihood,

Affirming the imperative of resolving the problem of the Palestine refugees for the achievement of justice and for the achievement of lasting peace in the region,

Acknowledging the essential role that the Agency has played for over 65 years since its establishment in ameliorating the plight of the Palestine refugees through the provision of education, health, relief and social services and ongoing work in the areas of camp infrastructure, microfinance, protection and emergency assistance,

Taking note of the report of the Commissioner-General of the Agency covering the period from 1 January to 31 December 2015,¹

Taking note also of the update to the special report of 3 August 2015 of the Commissioner-General submitted pursuant to paragraph 21 of General Assembly resolution 302 (IV),² which was conveyed by the Secretary-General on 15 September 2016 to the President of the General Assembly, and expressing concern regarding the severe financial crisis of the Agency and the negative implications for the continued delivery of core programmes to the Palestine refugees in all fields of operation,

Aware of the growing needs of the Palestine refugees throughout all the fields of operation, namely, Jordan, Lebanon, the Syrian Arab Republic and the Occupied Palestinian Territory,

¹ *Official Records of the General Assembly, Seventy-first Session, Supplement No. 13 (A/71/13).*

² *A/70/272, annex.*



Expressing grave concern at the especially difficult situation of the Palestine refugees under occupation, including with regard to their safety, well-being and socioeconomic living conditions,

Expressing grave concern in particular at the grave humanitarian situation and socioeconomic conditions of the Palestine refugees in the Gaza Strip, and underlining the importance of emergency and humanitarian assistance and urgent reconstruction efforts,

Noting the signing of the Declaration of Principles on Interim Self-Government Arrangements on 13 September 1993 by the Government of Israel and the Palestine Liberation Organization³ and the subsequent implementation agreements,

1. *Notes with regret* that repatriation or compensation of the refugees, as provided for in paragraph 11 of General Assembly resolution 194 (III), has not yet been effected, and that, therefore, the situation of the Palestine refugees continues to be a matter of grave concern and the Palestine refugees continue to require assistance to meet basic health, education and living needs;

2. *Also notes with regret* that the United Nations Conciliation Commission for Palestine has been unable to find a means of achieving progress in the implementation of paragraph 11 of General Assembly resolution 194 (III), and reiterates its request to the Conciliation Commission to continue exerting efforts towards the implementation of that paragraph and to report to the Assembly on the efforts being exerted in this regard as appropriate, but no later than 1 September 2017;

3. *Affirms* the necessity for the continuation of the work of the United Nations Relief and Works Agency for Palestine Refugees in the Near East and the importance of its unimpeded operation and its provision of services, including emergency assistance, for the well-being, protection and human development of the Palestine refugees and for the stability of the region, pending the just resolution of the question of the Palestine refugees;

4. *Calls upon* all donors to continue to strengthen their efforts to meet the anticipated needs of the Agency, including with regard to increased expenditures and needs arising from conflicts and instability in the region and the serious socioeconomic and humanitarian situation, particularly in the Occupied Palestinian Territory, and those needs mentioned in recent emergency, recovery and reconstruction appeals and plans for the Gaza Strip and in the regional crisis response plans to address the situation of Palestine refugees in the Syrian Arab Republic and those Palestine refugees who have fled to countries in the region;

5. *Commends* the Agency for its provision of vital assistance to the Palestine refugees and its role as a stabilizing factor in the region and the tireless efforts of the staff of the Agency in carrying out its mandate;

6. *Decides* to extend the mandate of the Agency until 30 June 2020, without prejudice to the provisions of paragraph 11 of General Assembly resolution 194 (III).

*53rd plenary meeting
6 December 2016*

³ [A/48/486-S/26560](#), annex.